Message Text

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SECDEF WASHDC NIACT IMMEDIATE
INFO ALL NATO CAPITALS
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E.O.11652: GDS TAGS: PFOR, NATO

SUBJECT: US INITIATIVES AT THE NATO SUMMIT

REF: (A) LONDON 7721 (DTG 101828Z MAY 77) (NOTAL),

(B) STATE 107365 (DTG 122352Z MAY 77)

SUMMARY: THIS MESSAGE RECOMMENDS A DEMARCHE AT HIGH LEVEL IN NATO CAPITALS TO HELP GET NATO WORK ON THE LONDON SUMMIT INITIATIVES OFF TO A GOOD START. WE SUGGEST THAT THE US UNDERLINE IN CAPITALS THE IMPORTANCE WE ATTACH TO THE INITIATIVES AND OUR HOPE THAT CAPITALS WILL PARTICIPATE FULLY, GIVING STRONG SUPPORT TO THEIR NATO DELEGATIONS. END SUMMARY.

1. THE ALLIANCE IS NOW AT THE OUTSET OF ITS WORK ON THE TWO INITIATIVES PROPOSED BY THE PRESIDENT AT THE NATO SUMMIT: A SPECIAL ALLIANCE REVIEW OF EAST-WEST RELATIONS; AND DPC DEVELOPMENT OF A LONG-TERM DEFENSE PROGRAM TO STRENGTHEN THE ALLIANCE'S DETERRENCE AND DEFENSE IN THE CONFIDENTIAL.

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1980'S (REF A). REGARDING THE ALLIANCE REVIEW OF EAST-WEST RELATIONS, THERE IS ALREADY GENERAL AGREEMENT ON THE US VIEW THAT THE SPC WILL HAVE RESPONSIBILITY FOR DRAFTING THE REPORT, AND THAT THE SUBSTANTIVE DISCUSSION WILL GET UNDER WAY UPON RECEIPT OF THE INITIAL US CONTRIBUTION. ON THE DEFENSE INITIATIVES (REF B), THE NATO MILITARY AUTHORITIES, THE INTERNATIONAL STAFF AND THE INTERNATIONAL MILI-

TARY STAFF ARE ALREADY AT WORK IN CONSULTATION WITH US.

- 2. THE ALLIES ARE FULLY AWARE OF THE IMPORTANCE THE US ATTACHES TO THESE INITIATIVES LAUNCHED PERSONALLY BY THE PRESIDENT AND THAT THE RESULTS WILL BE CONSIDERED AT THE SUMMIT A YEAR HENCE IN WASHINGTON. FURTHERMORE, THE ALLIES GENERALLY SHARE OUR VIEW OF THE IMPORTANCE OF THESE INITIATIVES: MOST RECOGNIZE THE PROMISE INHERENT IN THE SPECIAL REVIEW ON EAST-WEST RELATIONS FOR STRENGTHENING THE ATLANTIC CONSULTATIVE PROCESS AND THE TIMELINESS AND NEED FOR FRESH DEFENSE INITIATIVES IN THE INTEREST OF ENHANCING ALLIANCE SECURITY. MOREOVER, THERE IS GENERAL AWARENESS THAT THE US WILL MAKE JUDGMENTS ABOUT THE ALLIANCE AND ITS RELATIONS WITH THE ALLIES BASED UPON THE EXTENT OF SUCCESS OF THE ALLIANCE IN SHOULDERING THEIR TASKS.
- 3. WE HAVE BEEN UNDERLINING IN MANY CONTACTS HERE THE NEED TO MOVE AHEAD DECISIVELY AND QUICKLY WITH THE INITIATIVES. HOWEVER, WE BELIEVE IT ALSO WOULD BE USEFUL FOR EMBASSIES IN NATO CAPITALS TO UNDERLINE NOW TO HOST GOVERNMENTS, AT APPROPRIATELY HIGH LEVELS IN FOREIGN AND DEFENSE MINISTRIES, THE SERIOUSNESS WITH WHICH THE US REGARDS THESE INITIATIVES, AND OUR HOPE THAT CAPITALS WILL PROVIDE STRONG PARTICIPATION, AND SUPPORT THE WORK OF THEIR NATO DELEGATIONS IN A SPECIAL WAY.
- 4. WE SUGGEST, MOREOVER, THAT APPROACHES IN CAPITALS BE BASED ON THE FOLLOWING TALKING POINTS (EMBASSIES PARIS, ATHENS AND REYKJAVIK WOULD NOT MAKE REFERENCES TO THE CONFIDENTIAL

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DEFENSE INITIATIVE):

- --THE US APPRECIATED THE BROAD SUPPORT AT THE RECENT NATO SUMMIT AND MINISTERIALS FOR THE PRESIDENT'S PROPOSALS FOR A SPECIAL ALLIANCE REVIEW OF EAST-WEST RELATIONS, AND FOR DPC DEVELOPMENT OF A LONG-TERM DEFENSE PROGRAM TO STRENGTHEN ALLIANCE DETERRENCE AND DEFENSE IN THE 1980'S.
- --THE SPECIAL REVIEW ON EAST-WEST RELATIONS REFLECTS THE PRESIDENT'S DESIRE TO IMPROVE CONSULTATIONS WITH THE ALLIES. THE SUCCESS OF THE DEFENSE INITIATIVE IS DIRECTLY RELATED TO THE PRESIDENT'S COMMITMENT TO MAKE A MAJOR EFFORT TOWARD IMPROVEMENT OF NATO DEFENSE IN THE EXPECTATION THAT OUR NATO ALLIES WILL DO THE SAME.
- --THE FULL COOPERATION AND PARTICIPATION OF CAPITALS, AND STRONG SUPPORT FOR THEIR NATO DELEGATIONS, WILL BE NECESSARY IF THESE ENDEAVORS ARE TO FULFILL THE EXPECTATIONS OF THE HEADS OF STATE AND GOVERNMENT.

--THEREFORE, WE URGE OUR ALLIES TO ASSIGN HIGHEST PRIORITY TO THE TASKS ASSOCIATED WITH THESE UNDERTAKINGS AGREED AT THE SUMMIT, SO THAT THEY MAY BE SUCCESSFULLY CONCLUDED.

--WE BELIEVE THAT THE RESULTS OF THE EFFORTS OVER THE YEAR AHEAD WILL BE THE PRINCIPAL TOPICS FOR DISCUSSION AT THE SUMMIT GATHERING TO BE HELD IN WASHINGTON IN 1978. AT THAT TIME, HEADS OF STATE AND GOVERNMENT SHOULD BE IN A POSITION TO TAKE DECISIONS ESPECIALLY ON DEFENSE INITIATIVES CENTRAL TO THE DEFENSE PLANS OF ALL ALLIES

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FOR THE YEARS AHEAD.

- --A FAILURE OF THE ALLIANCE TO BE IN A POSITION IN 1978
 TO OUTLINE CONFIDENTLY ITS PLANS FOR THE FUTURE WOULD BE
 A SETBACK TO BE AVOIDED AT ALL COSTS.
- --ON THE OTHER HAND, SUCCESS IN THESE EFFORTS CAN HELP ATTRACT BROAD PUBLIC SUPPORT IN OUR COUNTRIES FOR THE TASKS THAT LIE AHEAD.
- --ON JUNE 2 OR 3, PERMANENT REPRESENTATIVES WILL DISCUSS SYG LUNS' PRIVATE OFFICE MEMORANDUM (P.O.) CONTAINING HIS SUGGESTED APPROACH FOR DEVELOPING THE LONG-TERM DEFENSE PROGRAM. THE P.O. CANNOT COVER ALL DETAILS;

THESE WILL HAVE TO BE WORKED OUT LATER. NEVERTHELESS, WE THINK LUNS' APPROACH AND HIS LIST OF PRIORITY PROGRAMS ARE ABOUT RIGHT. THERE IS NOT MUCH TIME FOR CAPITALS TO STUDY THE P.O., BUT IT IS ESSENTIAL THAT PERMREPS DISCUSS LUNS' SUGGESTIONS BEFORE THEY LEAVE FOR THE OTTAWA NPG, SO THAT WORK CAN PROCEED CONFIDENTIAL

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SPEEDILY. THEREFORE, WE HOPE THAT YOUR PERMREPS WILL BE ABLE TO SUPPORT THE P.O.

5. WE EXPECT LUNS TO CIRCULATE HIS P.O. LATER TODAY, AND WILL IMMEDIATELY TRANSMIT THE TEXT TO ALL ADDRESSEES. BENNETT

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